COUNTY GOVERNMENT OF VIHIGA



DEPARTMENT OF FINANCE AND ECONOMIC PLANNING 2025

COUNTY BUDGET REVIEW AND OUTLOOK PAPER (CBROP)

SEPTEMBER 2025

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MARAGOLI,
KENYA



FOREWORD

The 2025 County Budget Review and Outlook Paper (CBROP) has been prepared against a backdrop of stable Global and National economic outlook. The global economy is projected to remain stable and post an improved performance of 3.3 per cent in 2025. The projected growth is supported by easing global inflation and supply chain constraints, stronger performance in the United States and some large emerging market economies. The growth is further reinforced by improved labour market conditions, as nominal wage growth continues to show signs of moderation. At the domestic front, Kenya's economy is projected to remain resilient and stable in 2025. The projected growth is expected to be driven by a strong services sector, enhanced agricultural productivity supported by favorable weather and distribution of subsidized fertilizer and seeds by the Government. A stable macroeconomic environment and steady international oil prices also underpin the outlook. Inflation is projected to stay within the Government's target range of 2.5 per cent to 7.5 per cent, supported by low non-food-non-fuel inflation, lower food and energy prices, and a stable exchange rate.

Similarly, Vihiga County recorded GCP of 69,560 million at constant 2016 prices and 109,075 million at Current Prices with 0.8% 5-years average county share of Gross Domestic Product according to the Gross County Product Report 2024. The GCP per capita (nominal) was 173,306 in 2023. During the FY 2024/25, the county government implemented policy measures to mitigate the negative measures and structural reforms realization of sustainable and inclusive growth and development as articulated in the CIDP 2023-2027, the Fourth Medium Term Plan (MTP IV) the Bottom- up Economic transformation Agenda (BETA). Emphasis has been on job creation and poverty reduction; reducing cost of living; up-scale of good governance and accountability systems; transitioning from subsistence to SMART and commercialized agriculture technologies focusing on selected value chains (Dairy, ALVs, banana, Avocado, Poultry). In addition, efforts will be on sustaining the gains made in infrastructure development; health and education subsectors; supporting sports and creative economy as well as transforming Medium, Small and Micro Enterprises as espoused in BETA and the 2025/26 ADP.

In the financial year 2026/27 and the Medium-Term Budget, the county government will continue to implement a fiscal consolidation plan designed towards minimizing recurrent expenditure and reducing the stock of pending bills. Emphasis will be on aggressive resource mobilization including policy measures to enhance Public-Private Partnerships and collaboration. The County Government will further prioritize expenditures within the overall sector ceilings and strategic sector priorities. Finally, taking into account the constrained fiscal environment the government seeks to adopt a zero-based budgeting approach to guide the sector working groups and departments in prioritization and allocation of the scarce resources to impactful projects and programmes in preparation of the FY 2026/27 budget.

Hon. Meshack Onzere Mulongo County Executive Committee Member Finance and Economic Planning

ACKNOWLEDGEMENT

The 2025 CBROP has been prepared in accordance with the Public Financial Management Act (PFM A) 2012 and its Regulations. It provides an overview of the fiscal outturns for the FY 2024/25, macroeconomic outlook over the medium term and the Departmental/Sector ceilings for the FY 2026/27 and the Medium-Term Budget. The preparation of the 2025 CBROP was a collaborative and consultative effort that involved County Government Departments and Agencies, the County Budget and Economic Forum (CBEF), the County Assembly and the County Executive.

Many gratitude to H.E the Governor and Deputy Governor for the policy direction that steered the preparation process of the document. The document incorporated valuable inputs, insights and comments from the County Departments. I sincerely thank all the CECMs, Chief Officers, Directors and Heads of various units and the public for their immense contributions and insights. Finally, acknowledgment goes to the secretariat team from the Directorate of Economic planning, Budget and M & E for coordinating the compilation and finalization of the Paper.

In conclusion it is my hope that the 2025 CBROP will be an important guide to the SWGs in evaluating the planned activities, setting priorities programmes and projects to be funded in the 2026/27 Medium Term Budget.

CPA Keverenge S. Joseph Chief Officer, Planning, Budget, Monitoring and Evaluation

TABLE OF CONTENT

						4
C	O	n	t	O.	n	te

FOREWORD	i
ACKNOWLEDGEMENT	ii
TABLE OF CONTENT	iii
LIST OF TABLES	v
LIST OF FIGURES	v
ABBREVIATIONS AND ACRONYMS	vi
Legal Basis for the Publication of the Budget Review and Outlook Paper	vii
Fiscal Responsibility Principles in the Public Finance Management Act	viii
EXECUTIVE SUMMARY	ix
INTRODUCTION	1
Objectives of the 2025 County Budget Review and Outlook Paper	1
II.REVIEW OF FISCAL PERFORMANCE FOR THE FY 2024/2025	3
A. Fiscal Performance for FY 2024/2025	3
Revenue Performance	3
Expenditure Performance	8
Update on Fiscal Performance	10
Fiscal Responsibility Principles	10
Pending bills	11
Up-dates on Sector/Departmental Performance in the FY 2024/2025	14
III.RECENT ECONOMIC DEVELOPMENTS AND OUTLOOK	24
Global Economic Outlook	24
Domestic Outlook	25
2025 Economic Outlook	26
County Economic outlook and growth prospects	26
Update on Fiscal Performance and Emerging Challenges	27
Risks to the Outlook	28
IV. RESOURCE ALLOCATION FRAMEWORK	29
Implementation of the FY 2025/2026 Budget	29
Fiscal Projections	30
FY 2026/2027 and Medium-Term Budget Framework	30
Criteria for Resource Allocation	31
Public Participation and Involvement of Stakeholders	31
V. CONCLUSION	33



LIST OF TABLES

Table 1: A Summary of Revenue Performance	3
Table 2: Own Source Revenue from July 2024-June 2025	4
Table 3: Own Source Revenue Trend FY 2014/15 to FY 2024/25	7
Table 4: Expenditure by Economic Classification FY 2024/2025	9
Table 5: Expenditure Performance per Department FY 2024/2025	9
Table 6: Pending Bills as at 30th June 2024(Opening Balances for FY 2024/25)	11
Table 7: Pending Bills Allocation FY 2024/2025	12
Table 8: Pending Bills Payment FY 2024/2025	13
Table 9: Risks to the Outlook	28
Table 10: Projected Resource Envelope FY 2026/2027	30
LIST OF FIGURES	
Figure 1: Trend in OSR collection by quarter from FY 2014/15 to FY 2024/25	8
Figure 2: Real GDP Growths for the East African Community (EAC-5), 2024	
Figure 3: Trend in GDP Growth	25

ABBREVIATIONS AND ACRONYMS

ADP	Annual Development Plan						
ALV	African Leafy Vegetable						
A.I.A	Appropriation in Aid						
BETA	Bottom Up Economic Transformation Agenda						
CBROP	County Budget Review and Outlook Paper						
CBEF	County Budget Economic Forum						
CRA	Commission of Revenue Allocation						
CIDP	County Integrated Development Plan						
CRF	County Revenue Fund						
CFSP	County Fiscal Strategy Paper						
COVID-19	Corona Virus Disease of 2019						
DEV	Development						
FY	Financial Year						
FIF	Facility Improvement Fund						
GCP	Gross County Product						
GDP	Gross Domestic Product						
Kshs	Kenya Shillings						
KMPDC	Kenya Medical Practitioners and Dentist Council						
MTEF	Medium Term Expenditure Framework						
MTP	Medium Term Programme						
N.H.I.F	National Health Insurance Fund						
OSR	Own Source Revenue						
O&M	Operations and Maintenance						
P.E	Personnel Emolument						
PFM	Public Finance Management						
REC	Recurrent						
SACCO	Savings and Credit Cooperatives						
SWG	Sector Working Group						
VCRH	Vihiga County Referral Hospital						
IFMIS	Integrated Financial Management Information System						
KNBS	Kenya National Bureau of Statistics						

Legal Basis for the Publication of the Budget Review and Outlook Paper

The County Budget Review and Outlook Paper is prepared in accordance with Section 118 of the PublicFinance Management Act, 2012. The law states that:

- 1. The County Treasury shall prepare and submit to -County Executive Committee for approval, by the 30th September in each financial year, a County Budget Review and Outlook Paper, which shallspecify:
- a. The details of the actual fiscal performance in the previous year compared to the budget appropriation for that year;
- Updated macro-economic and financial forecasts with sufficient information to show changes from the forecasts in the most recent County Fiscal Strategy Paper.
- c. Information on how actual financial performance for the previous financial year may have affected compliance with the fiscal responsibility principles or the financial objectives in the County Fiscal Strategy Paper for that financial year.
- d. The reasons for any deviation from the financial objectives together with proposals to address the deviation and the time estimated to do so.
- 2. The County Executive Committee shall consider the County Budget Review and Outlook Paper with a view to approving it, with or without amendments, within fourteen days after its submission.
- 3. Not later than seven days after the County Budget Review and Outlook Paper has been approved by Cabinet, the County Treasury shall:
- a. Arrange for the paper to be laid before the County Assembly.
- b. As soon as practicable after having done so, publish and publicize the paper.

Fiscal Responsibility Principles in the Public Finance Management Act

In line with the Constitution, the Public Finance Management (PFM) Act, 2012, sets out the fiscal responsibility principles to ensure prudent and transparent management of public resources. The PFM law (Section 107) states that:

- 1. The County government's recurrent expenditure shall not exceed the county government's total revenue.
- 2. Over the medium term, a minimum of 30% of the County Government's budget shall be allocated to the development expenditure.
- 3. The county government's expenditure on wages and benefits for public officers shall not exceed a percentage of the county government's total revenue as prescribed by the County Executive Committee for finance in regulations and approved by the County Assembly.
- 4. Over the medium term, the government's borrowing shall be used only for financing development expenditure and not for recurrent expenditure.
- 5. The county debt shall be maintained at a sustainable level as approved by county assembly.
- 6. Fiscal risks shall be managed prudently.
- 7. A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, considering any tax reforms that may be made in the future.

EXECUTIVE SUMMARY

The County Budget Review and Outlook Paper (CBROP) 2025 has been prepared pursuant to the Public Financial Management Act (PFMA) 2012 and its Regulations. It provides an overview of the County government's fiscal performance for the FY 2024/25, macroeconomic projections as well as the proposed county ceilings for the FY 2026/27 and the Medium Term Budget. Moreover, the CBROP presents an overview of how actual performance of the financial year 2024/25 relates with the fiscal responsibility principles and financial objectives outlined in the PFMA 2012. Noteworthy, the 2025 CBROP will form the basis for preparation of the 2026 County Fiscal Strategy Paper (CFSP) that will detail the priorities, programmes and projects that the County Government seeks to implement the FY 2026/27 County Annual Development Plan (C-ADP.

The Budget execution for the period 2024/25 was impeded by challenges that included delayed disbursement of equitable share from the National Treasury and declining partners support, leading to cash flow problems and associated build-ups of pending bills. As the county government embarks on preparation of the FY 2026/27 Medium Term Budget framework, emphasis will be on expenditure rationalization and proper prioritization to ensure that expenditure goes to impactful programmes with the highest benefits to the citizens. The fiscal discipline principles will be supported by enhanced own source revenue mobilization strategies that shall include; strengthening OSR enforcement and administration; expansion of the revenue streams; leveraging on technology to revolutionize OSR administration; supporting Departments and Agencies to raise A-I-A through services they offer to the public.

To further, strengthen cash management and fiscal reporting, in line with the advisory from the National Treasury, the county government seeks to transition from cash to accrual accounting. The accrual accounting will enable the government to account for all its assets and liabilities. Similarly, the county government seeks to roll out end-to-end e-procurement system with the objective of maximizing value for money and increased transparency in procurement.

INTRODUCTION

Objectives of the 2025 County Budget Review and Outlook Paper

- 1. The 2025 CBROP provides a review of the fiscal performance for the financial year 2024/25 including adherence to the objectives and principles outlined in the 2024 County Fiscal Strategy Paper and the PFM Act, 2012. It also provides a basis for the revision of the current budget and the financial policies underpinning the medium-term plan. The 2025 CBROP will form the basis of the development of the 2026 CFSP that will detail programmes and projects for implementation over the medium term as outlined in the CIDP, Governor's manifesto and the Fourth Medium Term Plan (MTP IV 2023-2027)
- 2. The 2025 CBROP shall specify: details of the actual fiscal performance in the previous year compared to budget appropriation to that year; updated economic financial forecasts with sufficient information to show changes from forecasts in the most recent County Fiscal Strategy Paper and give information on how actual financial performance for the previous financial year may have affected compliance with fiscal responsibility principles, or the financial objective in the County Fiscal Strategy Paper for that financial year.
- 3. The FY 2024/25 closed on a positive note despite challenges in the flow of Equitable Share of revenue that was largely attributed to the challenges in revenue collections and difficulties in raising resources from the domestic market by the national government. Total own source revenue collection by the year to June 2025 grew by 18.65 percent to amount to Kshs. 397.99 million. This performance was above target by 59.99 million.
- 4. As required by the PFM Act, 2012, the annual budget process aims to improve the efficiency and effectiveness of revenue mobilization and government spending to ensure adequate budgetary funding, rationalization of expenditures and stimulate economic activities. In this regard, this CBROP provides sector ceilings, which will guide the budget preparation process for the FY 2026/27 and the medium term. The sector ceilings are based on the overall resource envelope that is informed by the medium-term macro-fiscal projections as projected by the national treasury presented in Sections III and IV of this document and the county treasury projections in own source revenue presented in Sections IV. Sector ceilings in this CBROP are aligned to the priorities of the Government that are on acceleration of socio economic transformative programs, enhance value chain and linkage to Bottom-Up Economic Transformation Agenda and other priority programmes outlined in MTP IV of

the Vision 2030 and that support mitigation and adaptation of climate change. There may also be risks that may arise and may not at the moment, be fully accounted for. This will become clear as information is consolidated.

5. The document is organized as follows: Section II provides a review of the fiscal performance for the FY 2024/25 and its implications on the financial objectives set out in the 2024 CFSP; Section III highlights the recent economic developments and outlook; Section IV presents the proposed resource allocation framework and Section V provides the conclusion.

II.REVIEW OF FISCAL PERFORMANCE FOR THE FY 2024/2025

A. Fiscal Performance for FY 2024/2025

Revenue Performance

- 6. Total revenue including grants was Ksh 6.67 billion against a budget target of Ksh 7.11 billion recording a total financing to the budget by 94.00 percent. Own Source Revenue performance, including Appropriation in Aid (A-i-A), was Ksh 397.99 million in FY 2024/25 from Ksh 335.84 million in FY 2023/24, representing a growth of 18.65 percent. Own Source Revenue collection was Ksh 397.99 million against a target of Ksh 340.00 million representing 17.06 percent increase, as shown in table 2.
- 7. The growth in revenue collection was recorded in all the broad charge categories. The total Grants received was Ksh 118.16 million against a budgeted allocation of Ksh 1.03 billion representing a disbursement of 11.48 percent. A summary of Revenue Performance is shown in the table 1.

Table 1: A Summary of Revenue Performance

Revenue Source	Allocated Budget (In Kshs)	Actual Receipts(In Kshs)	Actual Receipts as a percentag e of the Budget (%)
Equitable Share of Revenue Raised Nationally	5,292,921,648	5,270,782,49	99.6
Conditional Grants			
Road Maintenance Fuel Levy	104,335,372	37,535,760	36
Community Health Promoters (CHPS)	43,380,000	0	_
Primary Health Care in Developed Context Programme (DANIDA)	16,015,507	7,166,250	45
Aggregated Industrial Parks Programme	250,000,200	0	-
National Agriculture Value Chain Development Projects (NAVCDP)	158,015,152	29,305,638	19
Kenya Devolution Support Programme - KDSP II (GRANT)	37,500,000	0	-
Kenya Urban Support Programme - UIG Grant	35,000,000	32,309,300	92
Nutrition International	2,613,932	0	-

Revenue Source	Allocated Budget (In Kshs)	Actual Receipts(In Kshs)	Actual Receipts as a percentag e of the Budget (%)
FLLoCA KFW/IDA (CCRI)	316,350,444	0	-
Kenya Agricultural Business Development Project(KABDAP)	10,918,919	0	-
Village Polytechnic	21,234	0	-
FLLoCA KFW/IDA (CCIS)	22,000,000	11,840,302	54
Kenya Urban Support Programme - UDG Grant	18,278,289	0	-
Basic Salary Arrears for County Government Health Works	15,044,112	0	-
Sub-Total	1,029,473,161	118,157,250	11
Other Sources of Revenue			
Ordinary Own Source Revenue	163,510,408	186,473,246	114
Balance b/f from FY2023/24	443,502,069	443,502,069	100
Facility Improvement Fund (FIF)	176,489,592.0	211,386,256	120
Other Revenues	-	-	-
Appropriation in Aid (AIA)	-	-	-
Sub Total	783,502,069	841,361,571	107
GRAND TOTAL	7,105,896,878	6,673,803,38	94

Table 2: Own Source Revenue from July 2024-June 2025

	OWN SOURCE REVENUE FROM JULY 2024-JUNE 2025								
S/N O	STREAMS	Q1 TOTALS (In KES)	Q2 TOTALS (In KES)	Q3 TOTALS (In KES)	Q4 TOTALS (In KES)	GRAND TOTAL (In KES)			
1									
	PARKING FEE	1,424,663	1,378,993	2,644,151	1,565,500	7,013,307			
2									
	BUS PARK	5,900,649	7,037,704	9,985,520	9,599,130	32,523,003			
3									
	MARKETS	4,169,134	4,106,385	4,807,675	3,936,360	17,019,554			
4	SINGLE BUSINESS								
	PERMITS	4,423,610	1,588,690	28,247,062	16,493,020	50,752,382			
5									
	SBP APPLICATION	14,000	13,500	18,000	141,500	187,000			

OWN SOURCE REVENUE FROM JULY 2024-JUNE 2025								
S/N O	STREAMS	Q1 TOTALS (In KES)	Q2 TOTALS (In KES)	Q3 TOTALS (In KES)	Q4 TOTALS (In KES)	GRAND TOTAL (In KES)		
6								
7	CONSERVANCY FEE	772,000	245,000	2,872,000	2,653,000	6,542,000		
,	SBP PENALTY	_		_	261,640	261,640		
8	FINES AND			-	201,040	201,040		
	PENALTIES	100,500	410,458	269,900	77,513	858,371		
9								
	LAND RATES	285,834	142,907	342,098	167,343	938,182		
10	CTALL DENT	1 460 500	00.5.500	0.40.100	C40 500	2.045.600		
11	STALL RENT	1,468,500	896,500	840,100	640,500	3,845,600		
11	HOUSE RENT	1,356,045	1,193,030	1,002,500	938,500	4,490,075		
12		-,,	2,232,000	-,00-,000	770,000	., ., ., .,		
	COMMISSIONS	351,097	382,015	376,663	364,988	1,474,763		
13								
1.4	SAND\MURRAM	441,600	531,900	796,300	1,037,300	2,807,100		
14	WATER ADM FEES	38,800	51,300		_	90,100		
15	PLAN APP AND	36,600	31,300			90,100		
	APPROVAL	119,500	483,700	594,100	813,450	2,010,750		
16	PHYSICAL PLANNING	29,000	775,000	797,000	562,900	2,163,900		
17								
	GROUND/SITE RENT	47,000	48,200	146,650	137,625	379,475		
18	A DAMED WASHINGTON	200.1.10	472 400	405 550	2 200 700	4 227 700		
19	ADVERTISEMENT WALL & VEHICLE	389,140	452,400	107,559	3,388,700	4,337,799		
	BRANDING	369,900	130,500	8,411,300	8,265,400	17,177,100		
20	LAND BOUNDARY\DISPUT ES		10,000	100,000	30,000	140,000		
21	SLAUGHTER							
	MANAGEMENT	325,360	528,840	446,190	630,140	1,930,530		
22	am a avv a	0.40.0			0== 4			
23	STOCK SALES	848,050	892,900	673,330	875,100	3,289,380		
23	MOTORBIKE STICKERS	1,521,400	1,547,100	1,701,220	1,874,780	6,644,500		
24	WEIGHTS &	1,521,700	1,577,100	1,701,220	1,077,700	0,011,300		
	MEASURES	33,900	54,400	207,400	213,100	508,800		
25								
	SIGNAGE/SIGN	332,408	90,100	134,960	771,200	1,328,668		
26	POSTS							
20	WAY LEAVE APPLICATION	72,000	635,464	796,000	307,020	1,810,484		
	AFLICATION	12,000	055,404	770,000	307,020	1,010,404		

	OWN SOURCE REVENUE FROM JULY 2024-JUNE 2025									
S/N O	STREAMS	Q1 TOTALS (In KES)	Q2 TOTALS (In KES)	Q3 TOTALS (In KES)	Q4 TOTALS (In KES)	GRAND TOTAL (In KES)				
27	VETERINARY & FISHERIES	275,140	492,470	689,771	719,175	2,176,556				
28	SEARCH FEES	2,000	2,000	1,000	-	5,000				
30	RENOVATION	9,500	49,000	112,000	77,900	248,400				
31	BUILDING INSPECTION FEE	120,500	273,500	318,500	264,500	977,000				
32	HIRE OF MACHINES	-	-	30,000	40,000	70,000				
	FIRE INSPECTION FEE	87,000	57,000	356,500	470,000	970,500				
33	SCRUTINY MECHANICAL	162,000	161,900	227,000	196,000	746,900				
34	SCRUTNIY ELECTRICAL	208,000	139,500	199,000	158,500	705,000				
35	NOISE POLLUTION	24,200	26,400	54,000	58,600	163,200				
36	TOILET FEES	97,450	43,800	87,440	61,500	290,190				
37	HOARDING	-	98,000	49,000	12,000	159,000				
38	CLEARANCE CERTIFICATE FEE	6,000	3,000	7,000	-	16,000				
39	CHANGE OF USER	20,000	85,000	104,000	20,000	229,000				
40	TEA CESS	613,230	2,553,510	189,140	778,294	4,134,173				
41	HIRE OF GROUND	_	-	-	60,000	60,000				
42	COOPERATIVES	_	-	24,000	28,000	52,000				
43	MISCELLENEOUS	-	-	549,806	4,392,924	4,942,730				
	SUB TOTALS	26,459,11 0	27,612,06 6	69,315,835	63,083,102	186,470,11 2				
44	VIHIGA FM RECIEPTS	114,800	174,000	45,288	210,050	544,138				
45	SHA/SHIF/MINET	19,441,952	44,511,49 5	23,472,059	63,191,145	150,616,65 1				

	OWN SOURCE REVENUE FROM JULY 2024-JUNE 2025								
S/N O	STREAMS	Q1 TOTALS (In KES)	Q2 TOTALS (In KES)	Q3 TOTALS (In KES)	Q4 TOTALS (In KES)	GRAND TOTAL (In KES)			
46	HOSPITALS- CASH (A.I.A)	18,389,806	15,498,12 8	8,489,707	8,879,103	51,256,744			
47	PUBLIC HEALTH (A.I.A)	781,750	433,035	1,768,750	1,580,050	4,563,585			
48	LIQUOR LICENCE FEE	345,580	216,000	519,241	3,466,000	4,546,821			
	SUB TOTALS	39,073,888	60,832,65 8	34,295,045	77,326,348	211,527,939			
	GRAND TOTAL	65,532,998	88,444,72 4	103,610,88 0	140,409,45 0	397,998,051			

8. The performance of own source revenue in the FY 2024/25 was highest since inception of the county government as shown in table 3. This was attributed to the continuous reforms in own source revenue collection including the automation that was rolled out during the year under review.

Table 3: Own Source Revenue Trend FY 2014/15 to FY 2024/25

PER IOD	FY 2014/ 15	FY 2015/ 16	FY 2016/ 17	FY 2017/ 18	FY 2018/ 19	FY 2019/ 20	FY 2020/ 21	FY 2021/ 22	FY 2022/ 23	FY 2023/ 24	FY 2024/25
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.
QTR .1	25,62 4,320	29,92 5,190	23,56 3,100	12,82 0,045	32,67 3,478	50,08 7,994	34,85 4,639	57,45 8,531	43,87 7,798	72,23 6,308	65,532,9 98
QTR .2	23,09 5,640	34,89 1,710	15,95 4,700	29,06 9,063	30,21 4,350	32,73 8,910	25,81 1,232	49,98 3,465	50,13 3,415	57,52 1,548	88,444,7 24
QTR .3	29,42 3,870	27,37 7,470	26,12 9,400	50,54 9,434	59,14 5,673	45,95 6,975	55,18 5,886	71,22 2,296	70,98 9,412	109,9 17,48 9	103,610, 880
QTR .4	37,89 6,590	32,92 5,190	31,30 0,700	51,09 2,210	56,13 7,646	19,41 5,258	50,04 2,583	62,22 6,301	64,84 7,910	95,76 4,441	140,409, 450
TOT ALS	116,0 40,42 0	125,1 19,56 0	96,94 7,900	143,5 30,75 2	178,1 71,14 7	148,1 99,13 7	165,8 94,34 0	240,8 90,59 3	229,8 48,53 5	335,4 39,78 5	397,998, 051

Source: Vihiga County Treasury

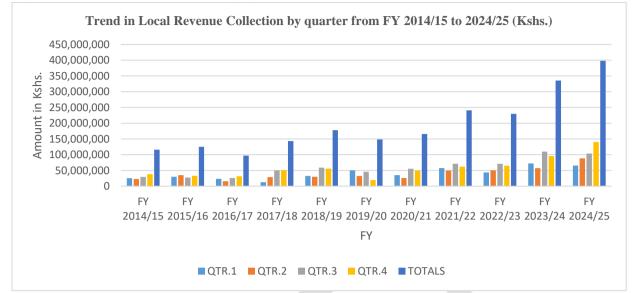


Figure 1: Trend in OSR collection by quarter from FY 2014/15 to FY 2024/25

Expenditure Performance

- 9. The total expenditure for the period under review amounted to Kshs. 6.67 billion against a budget of Kshs. 7.11 billion as per the approved first supplementary budget FY 2024/25 as shown in table 4. This represented an absorption rate of 94.00 percent. Under absorption was as a result of non-disbursement of a number of grants.
- 10. The County Government recurrent expenditure was Kshs.4.68 billion against a recurrent budget of Kshs. 4.82 billion which represented an absorption rate of 97.10 percent.
- 11. The County Government development expenditure was Kshs.1.33 billion against a development budget of Kshs. 2.29 billion which represented an absorption rate of 58.09 percent. Low absorption was attributed to delayed release of conditional grants due to donor conditionality, late release of funds from the National Government and delays in procurement process.
- 12. During the FY 2024/25, The County Government's budgetary allocations for personnel emoluments, operations and maintenance and development was Kshs. 3.20 billion, Kshs. 1.62 billion and Kshs. 2.29 billion respectively. The corresponding expenditures were as follows: personnel emoluments Kshs. 3.09 billion, operations and maintenance Kshs.1.19 billion and development Kshs. 1.31 billion with respective absorption rates been 96.6 percent, 73.5 percent and 57.21 percent.

Table 4: Expenditure by Economic Classification FY 2024/2025

Economic Classification	Budget(In Kshs)	Actual Expenditure(In Kshs)	Performance (%)
PE	3,201,726,431	3,088,774,326	96.6
O&M	1,617,400,231	1,186,085,983	73.5
DEV	2,286,770,216	1,307,406,821	57.21
TOTAL	7,105,896,878	5,582,267,130	78.6

13. The County Assembly recorded the highest development budget absorption of 96.9 percent whilst the Department of Gender, Youth, Sports, Culture and Social Services had the lowest absorption of 45.8 percent. Office of the County Attorney recorded the lowest recurrent expenditure of 44.5 percent. Departmental absorptions are as shown in table 5 below.

Table 5: Expenditure Performance per Department FY 2024/2025

Department	Budget Allocation (KES .Millions)		Expenditure (KES .Millions)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev
Office of The Governor	244,924,59	0	209,333,3 88		85.5	-
Finance and Economic Planning.	371,368,72 8	160,222,15 1	339,288,5 93	133,769,4 51	91.4	83.5
Agriculture, Livestock & Fisheries	144,289,79 2	191,934,07 1	126,261,7 22	90,641,10 8	87.5	47.2
Health Services	1,571,343, 813	163,200,00 0	1,479,754, 897	135,466,5 24	94.2	83.0
Education & Technical Vocational Training	471,290,72 1	189,128,35 6	431,057,4 73	103,588,0 34	91.5	54.8
Gender, Culture, Youth, Sports and Social Services	89,739,919	37,342,565	79,926,42 8	17,111,74 2	89.1	45.8
Commerce, Tourism and Cooperatives.	79,846,387	360,880,03 4	63,660,15 0	68,417,41 1	79.7	19.0
County Public Service Board	67,635,153	0	51,294,83 3		75.8	
Environment, Water, Natural Resources and Climate Change	173,446,47 4	610,213,76 7	152,990,6 27	375,170,2 79	88.2	61.5
Transport & Infrastructure	168,865,38 9	477,097,17 4	102,382,5 26	321,934,9 44	60.6	67.5

Total	4,819,126, 662	2,286,770,2 16	4,274,860, 309	1,307,406, 821	88.7	57.2
County Attorney	27,019,600	0	12,017,70 1		44.5	
Public Service & Administration	596,026,01 8	15,500,000	531,263,2 82	13,439,32 7	89.1	86.7
County Assembly	703,849,05 7	11,399,349	634,218,1 77	11,050,17 0	90.1	96.9
Physical Planning, Lands, Housing & Urban Development	109,481,01 8	69,852,749	61,410,51 2	36,817,83 1	56.1	52.7

14. The County Government, however, was not able to absorb all the funds allocated due to the following reasons: Late disbursement of exchequer by the National Treasury for both the equitable share and donor funds; Non-disbursement of a number of grant and delays in procurement process.

Update on Fiscal Performance

- 15. The Fiscal policy over the medium-term aimed at enhancing revenue mobilization and improving financial management systems at all levels of the County Government. The updated fiscal economic framework is on a positive trajectory, given the improving trends in own source revenue collection through expansion and automation of some revenue streams.
- 16. Going forward, the County Government will put greater attention in expenditure rationalization to allow more allocation of funds to core services. This will create fiscal space for the implementation of the CIDP 2023-2027, the Governor's Agenda and "Bottom –Up Economic Transformation Agenda (BETA)".

Fiscal Responsibility Principles

- 17. In line with the Constitution, the PFM Act, 2012, the PFM Regulations, and in keeping in line with prudent and transparent management of public resources, the County Government has largely adhered to the fiscal responsibility principles as set out in the statute as follows:
 - i. The County Government's allocation to development expenditures over the medium term has been set above 30 percent of departmental expenditures. In FY 2024/25, the allocation to development in the budget was 32.2 percent of the total expenditures while

the actual expenditures were 57.2 percent in Table 5. This performance was below the set threshold on account of failure in full disbursements of conditional grants, failure in completion of undertaken projects and late disbursement of equitable share of revenue.

- ii. The County Government's share of wages and benefits to the total budget allocation was 45.1 percent of the total budget allocation of Kshs. 7.11 billion. This exceeded the prescribed percentage that stands at 35 percent of the total county's revenue.
- iii. On the principle of maintaining a reasonable degree of predictability with respect to the level of county revenues, the County Governments Finance Bills have remained stable and predictable. Further, there is continuous effort to reform and automate revenue collection processes to enhance compliance and expand the revenue base.

Pending bills

18. The County Government's Pending Bills stood at Kshs. 1,376,666,666 as at 30th June 2024 as shown in table 6.

Table 6: Pending Bills as at 30th June 2024(Opening Balances for FY 2024/25)

Department	Recurrent	Development	OAG	Litigation	Total
Health Services					
	146,403,582	68,634,030	29,680,685	-	244,718,296
Education and					
Technical					
Vocational					
Training	14,984,033	120,942,131	1,163,931	-	137,090,096
Agriculture,					
Livestock and					
Fisheries	20,813,782	14,905,255	4,127,688	-	39,846,725
Public Service					
Board	9,922,320	-	-	-	9,922,320
Environment,					
Water, Natural					
Resources and					
Climate Change	26,688,358	92,872,732	-	_	119,561,090
Physical					
Planning, Lands,					
Housing and					
Urban					
Development	14,137,881	15,947,510	-	_	30,085,391
Gender, Youth,					, ,
Sports, Culture					
and Social					
Services	5,000,926	16,654,548	1,333,955	-	22,989,429

Department	Recurrent	Development	OAG	Litigation	Total
Public Service					
and					
Administration	50,397,252	12,193,802	6,777,022	-	69,368,076
Transport and					
Infrastructure	11,664,581	207,947,006	7,027,009	-	226,638,596
Commerce,					
Tourism and					
Cooperatives	14,451,363	19,356,480	10,117,177	-	43,925,020
Finance and					
Economic					
Planning	21,196,608	68,392,406	84,689,234	-	174,278,247
County Attorney					
	994,000	-	-	230,632,065	231,626,065
Office of the					
Governor	10,685,620	-	15,931,695	-	26,617,315
TOTAL			4 50 0 40 00 5		
	347,340,306	637,845,900	160,848,396	230,632,065	1,376,666,666

19. During the year under review, the County Government allocated a total of Ksh. 636,352,062, which comprised of Ksh. 148,515,531 for recurrent pending bills and Ksh. 487,836,531 as development pending bills as shown in table 7.

Table 7: Pending Bills Allocation FY 2024/2025

VOTE	VOTE TITLE	RECURRENT	DEVELOPMENT	TOTALS
1	Office of The Governor			
2	Finance and Economic Planning.	17,000,000	157,222,151	174,222,151
3	Agriculture, Livestock & Fisheries	1,031,860		1,031,860
4	Health Services	53,432,878	30,000,000	83,432,878
5	Education & Technical Vocational Training		70,666,626	70,666,626
6	Gender, Culture, Youth, Sports and Social Services	500,000	6,942,683	7,442,683
7	Commerce, Tourism and Cooperatives.		4,097,511	4,097,511
8	County Public Service Board	13,616,040		13,616,040
9	Environment, Water, Natural Resources and Climate Change	20,178,411	69,245,758	89,424,169
10	Transport & Infrastructure	1,000,000	147,161,802	148,161,802
11	Physical Planning, Lands, Housing & Urban Development		2,500,000	2,500,000
12	Public Service & Administration	40,756,342		40,756,342
13	County Attorney	1,000,000		1,000,000
	Total County Expenditure			

Source: Vihiga County Treasury

20. As at 30th June 2025, the total pending bill payments for the year under review stood at

Ksh. 523,662,230, which comprised of a recurrent pending bill payment of Ksh. 99,925,651 and Development Pending bill payments of Ksh. 290,921,876. Historical pending bills payments amounted to Ksh.110,702,082. Payments towards pending bills related litigations amounted to Ksh. 22,112,620. The above details are represented in table 8.

Table 8: Pending Bills Payment FY 2024/2025

DEPARTMENT	Recurrent	Development	OAG	LITIGATION	TOTAL
Health Services					
77.1	41,005,780	22,487,778	25,061,413		88,554,971
Education and					
Technical					
Vocational					
Training	4,136,400	56,469,032	36		60,605,468
Agriculture,					
Livestock and					
Fisheries	512,175	4,000,000	2,914,600		7,426,775
Public Service					
Board	7,851,680	-	-		7,851,680
Environment,					
Water, Natural					
Resources and	12 12 5 200	24455 240			4.5.000.0
Climate Change	12,136,280	34,157,240	-		46,293,520
Physical Planning, Lands,					
Housing and					
Urban					
Development	000 400	2 500 000			2 200 400
Gender, Youth,	889,400	2,500,000			3,389,400
Sports, Culture					
and Social					
Services		3,531,660	1,333,955		4,865,615
Public Service	-	3,331,000	1,333,733		4,003,013
and					
Administration	15,828,158	2,225,158	4,725,234		22,778,550
Transport and	10,020,100	2,220,100	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		22,770,000
Infrastructure	3,827,588	135,462,353	129,920		139,419,861
Commerce,	,	, ,			, ,
Tourism and					
Cooperatives	170,600	3,298,165	9,333,313		12,802,078
Finance and					
Economic					
Planning	9,118,158	26,790,490	57,439,922		93,348,570
County Attorney					
	249,000		-	22,112,620	22,361,620

Office of the					
Governor	4,200,432		9,763,689		13,964,121
TOTAL					
	99,925,651	290,921,876	110,702,082	22,112,620	523,662,230

Pending bills accrued during the operations of the FY 2024/25 are undergoing a final analysis stage and will be budgeted for during the first supplementary Budget FY 2025/26.

Up-dates on Sector/Departmental Performance in the FY 2024/2025

Agriculture, Livestock and Fisheries

- 21. The department had a budgetary allocation of Kshs. 144.29 million on recurrent and Kshs 191.93 million on development. The department incurred an expenditure performance of Kshs 126.26 million and Kshs 90.64 million representing an absorption of 87.5 percent and 47.2 percent on recurrent and development respectively.
- 22. In the financial year 2024/25, Agriculture sector achieved the following; Improved animal breeds by procuring 38 heifers and 1000 improved Kienyeji chicks and supported Artificial Inseminations of 9874 cattle, Strengthened agricultural community institutions (3200 CIGs, 25 CDDCs, 25 SACCOs, 17 FPOs) to steer commercialization through NAVCDP, Launched Vihiga County Agroecology policy, Completed fencing at Musinaka ATIC, undertook vaccination of animals-27563 cattle, 778 sheep, 10 goats vaccinated against BQ/Anthrax; 5 cattle, 5 goats against Foot and Mouth Disease. 4881 dogs and cats and 4 donkeys against rabies.
- 23. In the fisheries subsector; the department carried out GIS mapping of 645 fish ponds and on boarded 450 fish farmers for the NORAD/ ARNSA project, supported two private hatcheries (Razak and Daraja fish hatchery), established the integrated aquaculture model system at Nyang'ori High School and mantained Mwitoko Hatchery and Aquaculture Training Centre.
- 24. The veterinary department coordinated animal movement and control spread of diseases by issuing 1762 permits, 103 no-objections certificates, safeguarded human health by inspecting 11283 cattle, 818 goats, 499 sheep, 2140 pigs 30 camels' meat for consumption and licensed 176 flayers, 28 slabs ,75 meat containers, 7 hides and skin curing facilities and 12 AI inseminators

Physical Planning, Lands, Housing and Urban Development

- 25. During the period under review, the department had a budgetary allocation of Kshs. 109.48 million on recurrent and Kshs 69.85 million on development. The department incurred an expenditure performance of Kshs 61.41 million and Kshs 36.82 million representing an absorption of 56.1 percent and 52.7 percent on recurrent and development respectively.
- 26. The expenditure was to finance key programs and projects aimed at realizing the broad subsector goals of strengthening land use systems and ensure rational spatial planning for

- sustainable land use and management that guarantees orderly development of social amenities and housing for sustainable development.
- 27. In the financial year 2024/25 the department of Physical Planning, Lands and Housing realized the following: developed Local Physical Development Plans for Luanda and Cheptulu- Kaimosi. completed construction of the Governor & Deputy Governor residence, validated Draft County Valuation Roll, commenced establishment of Land Information Management system, development of County Spatial Plan, and purchased different parcels of land of size 0.59 Ha for public utility across the county
- 28. The Vihiga municipality realized the following; reconstituted and gazetted Vihiga Municipal Board, prepared the Vihiga Municipality Board Strategic Plan 2025-2030, successfully qualified for KUSP funding upon independent assessment, reviewed the IDEP and the CUIDs and facilitated gazettement and transfer of key municipality functions

Transport and Infrastructure

- 29. During the period under review, the department had a budgetary allocation of Kshs. 168.87 million on recurrent and Kshs 477.10 million on development. The department incurred an expenditure performance of Kshs 102.38 million and Kshs 321.93 million representing an absorption of 60.6 percent and 67.5 percent on recurrent and development respectively.
- 30. The broad of objective of the sub-sector expenditure was to facilitate the provision of adequate and reliable physical infrastructure systems including well-maintained road network necessary to increase the county's combativeness.
- 31. In the financial year 2024/25, the department of Transport and Infrastructure realized significant achievements including; Development of fleet management, transport, mechanical and transport fund Policies and Driver's Manual, Opened/maintained 95.8km of roads under ward-based programme, maintained 39.3km of roads under the lease of equipment programme, Developed 136 no. drawings and bills of quantities, supervised 136 public infrastructures, inspected 213 business premises and institutions against fire, carried out 1no fire safety campaigns, installed 2 solarized street lights under ward-based programme and leased mechanical equipment to ease roads maintenance.

Commerce, Tourism and Cooperatives

- 32. During the period under review, the department had a budgetary allocation of Kshs. 79.85 million on recurrent and Kshs 360.88 million on development. The department incurred an expenditure performance of Kshs 63.66 million and Kshs 68.42 million representing an absorption of 79.7 percent and 19.0 percent on recurrent and development respectively.
- 33. The expenditure was geared towards the realization of the broad sector goals of promoting economic efficiency and growth. Accordingly, during the FY 2024/25 the sector department implemented various activities, programs and projects critical in providing the enabling environment for accelerating investments, industrial development and growth of MSMEs, and revitalization of domestic tourism.
- 34. In the period under review, the sector achieved the following: formulated policies, bills and regulations including; Industrialization, Tourism, Investments Act, Weights and Measures and Cooperatives bill, expanded market infrastructure including stalls in Kivagala and Mahanga; sanitary facilities at Depo market, Mwichio, Mbale Eco Toilet, Shiru, Serem, stand Kisa and solar lighting in Ematioli, Panadol, Ebusiralo, Ekamanji, Ematsuli.
- 35. Other notable achievements include; construction of bodaboda sheds at Emanyinya, Hobuyaya, Kima, Musikuku, Ebusakami, Ebulako, capacity build youth in Financial skills and entrepreneurship, continued with construction of the CAIP in Luanda, establishment of 2No Bulking/Aggregation facilities in Sabatia and Hamisi, trained 84 members on cooperative governance and compliance and supported 5 new SACCOs with inclusion grant supported by NAVCDP

Health Services

- 36. During the period under review, the department had a budgetary allocation of Kshs. 1,571.34 billion on recurrent and Kshs 163.20 million on development. The department incurred an expenditure performance of Kshs 1,479.75 billion and Kshs 135.47 million representing an absorption of 94.2 percent and 83.0 percent on recurrent and development respectively.
- 37. The expenditure was aimed at financing key programmes and projects geared towards the realization of the sub-sector objectives of ensuring access to high quality and affordable healthcare delivery services to all, protection of the residence from financial risks associated with ill health and strengthening the responsiveness of health delivery systems in the county.
- 38. During the period under review the sector achieved the following: strengthened sector legal and policy framework by developing Vihiga County Referral Hospital and the Vihiga County Public Health Bills, Eye strategic plan, County Syndemic Disease Framework, End term review of the Nutrition Action Plan, completed construction and equipping of Kisatiru

- and Muhanda dispensaries and storey building at Mulele, renovated Givudimbuli and Musitinyi health centres, re-roofing of Enzaro Health Centre and construction of placenta pit and renovation of maternity wing at Egago.
- 39. Other achievements realized included; commenced construction of Esiandumba, Emmukunzi Health Centres, Siekuti phase 2 and Makuchi phase 1 Dispensaries, recruited 77 health care workers (60 nurses, 4 Public Health Officers, 1 Physiotherapist, 1 Occupational therapist, 7 Clinical Officers and 4 Laboratory technologists) and 5 ambulance drivers, promoted 84 staff across all cadres and established primary care networks (PCNs) in all the five (5) sub-counties

Education and Technical Vocational Training

- 40. During the period under review, the department had a budgetary allocation of Kshs. 471.29 million on recurrent and Kshs 189.13 million on development. The department incurred an expenditure performance of Kshs 431.06 million and Kshs 103.59 million representing an absorption of 91.5 percent and 54.8 percent on recurrent and development respectively.
- 41. The sector is critical in the provision of knowledge, skills and training necessary in attainment of socio-economic development. Accordingly, hence, the expenditure objectives were to finance programmes, activities and education infrastructural development aimed at realization of increased access, equity, quality and relevance of holistic preprimary education and daycare services as well as provision of relevant education, training and market-oriented life-skills for a competitive and sustained economic development in the county.
- 42. During the period under review the sector achieved the following; Equipped 5 VTCs with tools and equipment in Fashion Design and Garment Making, equipped 20 ECDE centres with child friendly furniture for better learning environment, supported 420 students on Governor's scholarship, completed the construction of 21 ECDE classrooms, supported both ECDE and VTCs in drama, film and music festivals up to National level to enhance co-curricular activities.
- 43. Other achievements included; Partnered with Shining Hope for Communities (SHOFCO) to support 471 trainees in VTCs with tuition and examinations fees, Signed a Memorandum of Understanding with Futures Infinite to pilot digital literacy in ECDE centres, partnered with SOFDI to pilot feeding programme in 54 ECDE centres., partnered with Stanbic bank in conjunction with Generation Kenya, American Towers Corporation (ATC), Master Card and Microsoft Kenya in training 20 ToTs (ICT Trainers in VTCs) on digital skills.

Office of the Governor

- 44. During the period under review, the department had a budgetary allocation of Kshs. 244.92 million on recurrent, incurring an expenditure performance of Kshs 209.33 million which represented an absorption of 85.5 percent.
- 45. The expenditure was geared financing the Office of the Governor in executing its key mandate and authority as granted in the Kenya Constitution and County Government Act 2012 The broad objectives entailed provision and coordination of policy direction for accelerated and inclusive growth in the county; representing the county in national and county events, appointing the county executive committee members, providing leadership in policy and submitting plans and policies for approval and considering and approving bills among others.
- 46. The Office of the Governor role among others include; providing leadership in policy formulation and implementation; ascending legislations and approval of plans and policies; representing the county in national and county events; appointment the county executives. In the period under review, the office recorded notable achievements namely:represented the county and nation in various national and international conferences/meetings on climate change and sustainable development goals, promoted collaboration and partnership with the National Government and other partners, coordinated formulation and implementation of sectoral policies, bills and regulations, coordinated implementation of performance contracting and quarterly evaluation, enhanced accountability and transparency through State of the County Address, produced and disseminated documentaries and newsletters highlighting county's achievements and live streaming on county digital platforms and promoted good governance practices by holding several senior staff departmental meetings and workshops

County Assembly

- 47. During the period under review, the County Assembly had a budgetary allocation of Kshs. 703.85 million on recurrent and Kshs 11.40 million on development. The Assembly incurred an expenditure performance of Kshs 634.22 million and Kshs 11.05 million representing an absorption of 90.1 percent and 96.9 percent on recurrent and development respectively.
- 48. The expenditure funded the county Assembly activities, programmes and projects aimed at strengthening and enhancing its institutional capacity to undertake its oversight role over the

- county executive committees and other county executive organs; legislations, approval policies and plans and representation of residents of the county.
- 49. During the period under review the County Assembly realized the following key activities and outputs; Legislated all statutory documents, Plans, Policies and bills in accordance with article 212 of the Constitution (ADP2024-25, CFSP 2024, Budgets 2024/25) among others. It also completed construction and commissioned the speakers residence as well as the construction of boreholes at the County Assembly and the Speakers' residence.

Finance and Economic Planning

- 50. During the period under review, the department had a budgetary allocation of Kshs. 371.37 million on recurrent and Kshs 160.22 million on development. The department incurred an expenditure performance of Kshs 339.29 million and Kshs 133.77 million representing an absorption of 91.4 percent and 83.5 percent on recurrent and development respectively.
- 51. The expenditure financed the broad mandate of the Department of Finance and Economic planning of Public financial Management; coordination of county planning and M&E and reporting framework, preparation of County Budget estimates and relevant policy documents, Procurement of goods and services and own revenue resource mobilization and administration.
- 52. During the period under review, the sub-sector realized the following; Developed County Annual Development plan for FY 2025-26 and County Annual Progress Report for FY 2023/24, undertook Quarterly project field visits and prepared M&E reports, supported departments in preparation of various policies and plans; Water-CWSSIP under K-WASH); PWD policy, Eye strategic plan, End term review of the Nutrition Action Plan, County Syndemic Disease framework, Gender, Lands, Hamisi & Emuhaya Sub-County hospitals , Health Annual Work Plan, Annual Progress Report, coordinated the preparation of Sector Working Group Reports, CBROP, CFSP, budget estimates, Appropriation and finance bills
- 53. Other notable achievements included; Coordinated procurement of goods and services for county entities, prepared quarterly and annual procurement reports under submitted to statutory bodies, deepened reforms in own source revenue collection leading to an improvement of revenue from KShs. 340M in FY 2023/24 to KShs. 398 in FY 2024/25 and undertook internal audit reviews and prepared periodic reports

Public Service Board

- 54. During the period under review, the Board had a budgetary allocation of Kshs. 67.64 million on recurrent, incurring an expenditure performance of Kshs 51.29 million which represented an absorption of 75.8 percent.
- 55. The expenditure financed key responsibilities and mandate of the County Public Service Board as stipulated in Article 235 of the Kenya Constitution and section 49 of the County Government Act 2012 in regard to strengthening its capacity to coordinate and advice the county government executive on issues matters Human Resource Management and development.
- 56. The CPSB facilitated recruitment and promotion of staff in different carders. Conducted an outreach on public awareness and sensitization in regards to National Values and Principals of governance enshrined in Article 10 and 232 of the constitution of Kenya 2010 and Capacity built its staff through a 2 weeks training at Kenya School of Government, to enhance staff efficiency in service delivery.

Public Service and Administration

- 57. During the period under review, the department had a budgetary allocation of Kshs. 596.03 million on recurrent and Kshs 15.5 million on development. The department incurred an expenditure performance of Kshs 531.26 million and Kshs 13.44 million representing an absorption of 89.1 percent and 86.7 percent on recurrent and development respectively.
- 58. The expenditure aimed at financing programmes and projects aimed at strengthening the capacity of the Department of Public Service Management and ICT to undertake its aspiration of having a citizen-centric, well-coordinated public service that provides efficient and quality services to its all clients.
- 59. The Department of Public Service and Administration in the FY 2024/25 made significant progress in implementation of its strategic priorites as rnvisioned in the CIDP 2023-2027. Achievements realized included; renovation of the County HQ (Governor's office) Roof top, refurbishment of the deputy Governor's office, completed construction of Ebutanyi resource centre, Emusire and Hamisi Sub County offices, migration of payroll data to HRMIS, reviewed the County staff establishment and organization structure, implemented the staff Audit report and performance contracting and staff performance appraisal and

Gender, Culture, Youth, sports and Social Services

- 60. During the period under review, the department had a budgetary allocation of Kshs. 89.74 million on recurrent and Kshs 37.34 million on development. The department incurred an expenditure performance of Kshs 79.93 million and Kshs 17.11 million representing an absorption of 89.1 percent and 45.8 percent on recurrent and development respectively.
- 61. The expenditure aimed at financing the broad objectives of the sector that aims at making Vihiga a vibrant, cohesive, empowered based on inclusivity and shared prosperity. Accordingly, the department indevoured to promote, preserve and develop all functional aspects of culture, promote and develop talent, sports and creative arts, mainstreaming gender youth and women issues in the county development agenda, promoting social protection programmes to support vulnerable groups including children, the elderly, women and PWDs.
- 62. During the period under review the sector achieved the following: Fenced Hamisi Stadium in readiness for its expansion, upgraded Lwenya and Makuchi Sports fields for promotion of sports talent, installed solar system at the Sabatia SGBV Centre in order to ope-rationalize the facility, Provided financial support to 10 local sports teams including Madira Soccer Assasins and Luanda Villa, trained 100 sports practitioners on promotion of clean sports in Vihiga County, launched SGBV and Child Protection and Welfare policies. capacity-building of 500 youths leading to improved job readiness and opportunities and rganized the Annual Vihiga County Cultural Festivals (Bunyore, Maragoli, Terik, and Tiriki) which enhanced cultural awareness and community engagement

Environment, Water, Energy, Natural Resources and Climate Change

- 63. During the period under review, the department had a budgetary allocation of Kshs. 173.45 million on recurrent and Kshs 610.21 million on development. The department incurred an expenditure performance of Kshs 152.99 million and Kshs 375.17 million representing an absorption of 88.2 percent and 61.5 percent on recurrent and development respectively.
- 64. The expenditure sought to finance the sector programmes and projects with the broad objectives of increasing access to clean and safe water and sanitation services in stable and sustainable environment. Other priorities included implementation of policies and programmes on conservation and restoration of various ecosystems, wetlands (hill tops,

riparian degraded land areas); environmental cleanliness and promotion of sustainable waste management practices, promotion of use of renewable energy; promotion and capacity building of climate change adaptation and mitigation strategies, sustainable management of natural resources and ensuring equitable sharing of the accruing benefits.

- 65. The Environment, water, natural resources, energy and climate change sub-sectors recorded notable acheivements including; development of various policies, Plans, regulations and Acts including: Vihiga County Climate Change Act 2025, Water and Sanitation Act 2024, Vihiga County Water and Sanitation Strategic and Investment Plan, County Climate Change Regulations, County Energy Plan, Eucalyptus management policy, Sand harvesting and quarry policy, Water and sanitation policy, Water and sanitation regulations and Climate Information Service Plan (CISP), restored the eco-system through reafforestation of 120 acres of Maragoli hills and fenced 12km of Kibiri forest, promoted sustainable livelihoods through implementation of Buhani Irrigation Project, Ebusiekwe South Maragoli and Gisambai Apiculture projects, improved access to clean and safe water through implementing 35 no. water projects and construction of Mutave-Jepsis bridge.
- 66. Other achievements were; increased metering connection by 40% through 577 new meter installations, increased access to clean water through 1900 No. new connections in last mile connectivity, enhanced market and public space cleanliness through daily routine cleaning of 63 markets and public spaces; safe disposal of waste and 12 monthly cleaning exercises, Initiated the construction of mercury free gold processing demonstration centre at Chambiti and improved uptake on clean energy by solarizing more than 30 water schemes and supplying 25 households with solar lighting kits.

Office of the County Attorney

- 67. During the period under review, the department had a budgetary allocation of Kshs. 27.02 million on recurrent, incurring an expenditure performance of Kshs 12.02 million which represented an absorption of 44.5 percent.
- 68. The expenditure sought to finance the activities and programmes of the Office of the County Attorney is established under the Office of the County Attorney Act 2020. The key functions and responsibilities of the Office of the County Attorney includes being the principal legal adviser to the county government, attending the meetings of the county executive committee as ex-officio member of the executive committee; representing the county executive in court or in any other legal proceedings to which the county executive is a party, other than criminal proceedings, advice departments in the county executive on legislative and other legal matters, to negotiate, draft, vet and interpret documents and agreements for and on behalf of

the county executive and its agencies, be responsible for the revision of county laws, liaise with the Office of the Attorney General; and to perform any other function as may be necessary for the effective discharge of the duties and the exercise of the powers.

69. During the FY 2024/25 the Office of the County realized the following key achievements; recruited one County Legal Counsel on contract terms in addressing staff shortage; provided advisory and legal input to departments in drafting and developing eighteen policies among them: Vihiga County Child Protection Policy, Vihiga County Gender Based Violence Policy, The Vihiga County Cooperatives Policy, 2023, The Vihiga County Cooperatives Bill, 2023, The Vihiga County Public Service Board Bill, Vihiga County Alcoholic Drinks Control Regulations 2024. Other outputs realized were; Concluded sixty five court cases that included the following- (Bungoma ELRC Constitutional Petition challenging the appointment of county Executive Committee Members, Kakamega ELRC Petitions numbers E 001 of 2023 in which the appointment of County Chief Officers was challenged: in addition, the Office finalized Legal Audit, which provided the situational analysis/information on status of the county legal services in the county; Vetted/Interpreted/Drafted eleven MOU (Memorandum of Understanding) between the County Government and Stakeholders/Development Partners; attained zero expenditure on legal charges/fees from external lawyers: All legal services in the county are currently rendered by the Office and undertook capacity building-County Attorney, County Solicitor, County Researcher and three County Legal counsels at Kenya School of Law in legislative and Policy drafting which has enhanced quality of service delivery in the area.

III.RECENT ECONOMIC DEVELOPMENTS AND OUTLOOK

Global Economic Outlook

- 64. The global economy remained resilient in 2024 despite ongoing challenges such as high energy and food prices and tighter monetary policies. Global real GDP grew by 3.2 per cent in 2024 compared to 3.3 per cent in 2023. Advanced Economies maintained stable growth at 1.7 percent, mainly supported by easing monetary policies, strong domestic demand, and investment. In contrast, Emerging Market and Developing Economies (EMDEs) experienced a decline in growth from 4.4 per cent in 2023 to 4.2 per cent in 2024, primarily due to disruptions in commodity production and shipping.
- 65. In 2024, Sub-Saharan Africa (SSA) real GDP grew by 3.8 per cent, while that of East African Community (EAC-5) region grew by 5.4 per cent, mainly driven by government spending, service sector productivity and regional trade.
- 66. Global inflation eased to 5.7 per cent in 2024 from 6.7 per cent in 2023, largely due to stabilizing commodity prices and improved labor supply, with inflation returning to target levels in many economies. However, some SSA countries, including Angola, Ethiopia, and Nigeria, continued to face double-digit inflation. Global trade rebounded, expanding by 3.4 per cent, supported by strong growth in business services, tourism, and recovery of consumption of goods from USA. Labour market onditions remained steady, with both the global unemployment rate and labor force participation rate unchanged at 5.0 percent and 61.0 per cent respectively in both 2023 and 2024.

East African Community

67. In 2024, the five East Africa Community (EAC-5) countries which are Kenya, Uganda, Tanzania, Burundi and Rwanda real GDP is estimated to have expanded by 5.4 per cent, up from 5.3 per cent growth in 2023. This growth was mainly driven by robust performances in agriculture, services, and manufacturing sectors, alongside increased foreign direct investment. The bloc also benefited from favourable global commodity prices and a rebound in tourism, contributing to the overall economic expansion. Inflation within the bloc eased to 4.4 per cent in 2024, from 6.7 per cent in 2023. The current account deficit as a percentage of GDP narrowed to 5.1 per cent in 2024, compared to 5.6 per cent in 2023, indicating a modest improvement in the region's external balance.

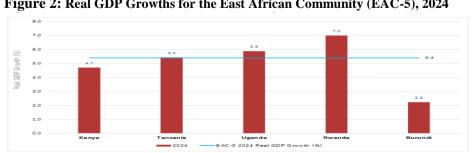


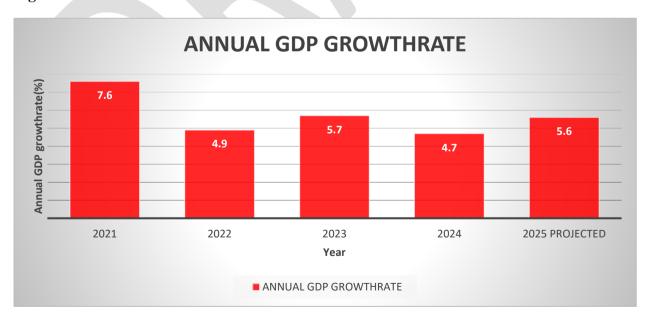
Figure 2: Real GDP Growths for the East African Community (EAC-5), 2024

Source: Economic Survey Report 2025

Domestic Outlook

- 68. In 2024, Kenya's real Gross Domestic Product (GDP) grew by 4.7 per cent, compared to a revised growth of 5.7 per cent in 2023. The growth was noted in most of the sectors of the economy with Agriculture, Forestry and Fishing growing by 4.6 per cent compared to 6.6 per cent growth in 2023. Other sectors also had notable growths including Financial & Insurance Activities (7.6%), Transportation and Storage (4.4%) and Real Estate (5.3%). Construction however, recorded a contraction of 0.7 per cent down from a growth of 3.0 per cent in 2023. Similarly, mining and quarrying recorded a contraction of 9.2 per cent compared to a 2023 contraction of 6.5 per cent as evidenced in the reduced production of key minerals, including construction materials, titanium, salt (crude), and gemstones.
- 69. Nominal GDP increased from KSh 15,033.6 billion in 2023 to KSh16,224.5 billion in 2024 out of which with Agriculture, Forestry and Fishing contributed 22.5 per cent, an increase from 21.5 per cent in 2023. Combined, service activities contributed 61.1 per cent of the GDP while industry-related activities comprised 16.5 per cent of the GDP in 2024. At current prices, the Gross National Disposable Income increased to KSh 16,997.9 billion in 2024 from KSh 15,752.9 billion in 2023. Consequently, the Gross Domestic Product (GDP) per capita increased from KSh 291,770 in 2023 to KSh 309,460 in 2024. The Private final consumption expenditure increased from KSh 11,460.0 billion in 2023 to KSh 12,483.7 billion in 2024 while the government final consumption expenditure increased to KSh 1,809.9 billion from KSh 1,770.5 billion in 2023.

Figure 3: Trend in GDP Growth



2025 Economic Outlook

- 70. The global economy is projected to remain stable and post an improved performance of 3.3 per cent in 2025. The projected growth is supported by easing global inflation and supply chain constraints, stronger performance in the United States and some large emerging market economies. The growth is further reinforced by improved labour market conditions, as nominal wage growth continues to show signs of moderation. However, projected global growth is expected to be uneven, masking significant differences across regions and countries. In advanced economies such as the USA, growth is underpinned by a robust demand reflecting strong wealth effects, easing monetary policy alongside improved financial market conditions. However, in the euro area, geopolitical tensions continue to weigh on growth prospects, partly due to heightened political and policy uncertainty. In other advanced economies, growth is supported by a recovery in real incomes and consumption patterns but likely hampered by uncertainty in trade policy. Growth is projected to remain stable and solid in China and India. In the Middle East and Central Asia, growth is projected to pick up in 2025 but at a slower pace. Growth in sub-Saharan Africa is expected to pick up in 2025 but expected to slow down in emerging and developing Europe.
- 71. Kenya's economy is projected to remain resilient and stable in 2025. The projected growth is expected to be driven by a strong services sector, enhanced agricultural productivity supported by favourable weather and distribution of subsidized fertilizer and seeds by the Government. The outlook is also underpinned by a stable macroeconomic environment and steady international oil prices. Inflation is projected to stay within the Government's target range of 2.5 per cent to 7.5 per cent, supported by low non-food-non-fuel inflation, lower food and energy prices, and a stable exchange rate. The decline in interest rates is expected to continue to support growth in private sector credit, boost economic activity and accelerate growth. Further, enhanced implementation of priority value chains under the Bottom-Up Economic Transformation Agenda in core areas of Agricultural Transformation; Micro, Small and Medium Enterprise (MSME) Economy; Housing and Settlement; Healthcare; and Digital Superhighway and Creative Economy- aided by the identified enablers- will accelerate inclusive growth, lower the cost of living; eradicate hunger; create jobs; expand the tax base; and improve foreign exchange balances. On the demand side, aggregate demand is expected to remain robust, supported by both public and private sector activity, stronger exports of goods and services, and sustained diaspora remittances.

County Economic outlook and growth prospects

72. In 2023, the county recorded GCP of 69,560 million at constant 2016 prices and 109,075 million at Current Prices with 0.8% 5-years average county share of Gross Domestic Product according to the Gross County Product Report 2024. The GCP per capita (nominal) was 173,306 in 2023.

73. Vihiga County's economy is showing signs of resilience and planned growth, despite facing some fiscal challenges. The County operates within the global and domestic micro economic framework that influences fiscal decisions. The medium-term prospects for County growth are stronger with the County government renewed commitment and strategy as spelt out in the 3rd generation CIDP 2023-27. The county government has emphasized fiscal consolidation, expenditure rationalization, and resource mobilization for the FY 2025/26 and the medium term. County economy is expected to rebound augmented by increased production in agriculture supported by favorable weather and the government support to farmers through subsidized farm inputs and fertilizer as well as commercialization and value addition. Additionally, the County projects an increase in growth of GCP and incomes occasioned by increased investments in industry and mining sector through, Establishment of industrial park and Mining industries, supporting MSMEs and expansion of transport infrastructure.

Update on Fiscal Performance and Emerging Challenges

- 74. The Fiscal policy over the medium-term aimed at deepening revenue mobilization and improving finance management systems at all levels of County government so as to improve on efficiency of public finance management. The updated fiscal economic framework is on a positive trajectory, with own source revenue collection improving marginally and surpassing targets in the last two fiscal years due to automation of all revenue streams.
- 75. However, development budget absorption, pending bills and cash flow, expenditure on wages and revenue potential verses realization remained key challenges.
- 76. Going forward, the County Government will put greater attention to the policy of expenditure rationalization with a view to provide more funds to core services. It will also focus on engagements with the private sector actors so as to enhance public private partnerships. This will create fiscal space for the implementation of the strategic priorities as envisioned in the CIDP 2023-2027 and MTP IV.

Risks to the Outlook

Table 9: Risks to the Outlook

Category	Risk	Risk Implication	Risk Level (Low, Medium, High)	Mitigation measures
financial	 Failure to meet Own Source Revenue targets Delayed procurement processes. 	Unfunded budget Delayed programme implementation	Medium	Prudent financial management and adherence to PFMA Fully automation of revenue, accounting and auditing processes Timely initiation of procurement processes.
	Delay in exchequer releases	Low Absorption ofbudget by Departments	Medium	National Treasury ensure timely disbursement of funds.
Organizational\ administrative	 Recurrent Expenditure pressure due to expanded programs and increasing wage bills 	 Diminishing proportion of development expenditure 	• High	Cuts in recurrent Expenditure and sustainable planning
	Low enforcement of policies	Weak performance management	Medium	Full Implementation of all policies and procedures
	• Corruption	Increased wastage	Medium	Enforcement of Code of Ethics Implementation of audit reports recommendations
Strategic risks	Contingency Liabilities	Late or non- remittance of statutory deductions.	Medium	County to comply with legal requirements on statutory deductions to avoid being surcharged.
Agricultural risks	Climate Change Related risks	Lowering of tax revenues and increase in public spending to mitigate the disasters	• Medium	Adapt to green economic considerations Develop and implement disaster recovery plan
Technological risk	Failure/ Network challenges with IFMIS	• Low	Delayed transactions on IFMIS	Upgrading of /stems

IV. RESOURCE ALLOCATION FRAMEWORK

Implementation of the FY 2025/2026 Budget

- 70. The implementation of FY 2025/26 budget has been slowed due to delays in exchequer releases. In the first two months of FY 2024/25, own source revenue collection has amounted to Kshs. 46.55 million. To ensure seamless implementation of the FY 2025/26 budget, the County Treasury has embarked on expenditure rationalization by focusing on implementation of ward-based projects and payment of pending bills.
- 71. Total revenues for the FY 2025/26 are expected to increase to KES 7,585,820,567 after the first supplementary budget, with own source revenues projected at KES 420.00 million, donor-funded grants at KES 1.14 Billion and the County's Equitable Total Share at KES 6.03 billion. The County has so far received Kshs. 449.89 million for July Exchequer disbursement FY 2025/2026. Own source revenue collections for the first two months in FY 2025/2026 amounted to Kshs. 50.59 million.

Fiscal Policy for FY 2025/2026 and the Medium-Term Budget

- 72. The fiscal policy stance in the FY 2025/26 and over the medium term aims at supporting priority programmes as outlined in the County Integrated Development Plan (2023-2027), Governor's Manifesto of accelerating socio economic transformation for more competitive, inclusive and resilient economy, the Bottom Up Economic Transformation Agenda (BETA) and MTP IV. The County Government will continue to pursue a cautious budgetary implementation plan with the overall aim of reducing pending bills, implementation of UHC program and provision of portable water countywide. The strategies will focus on enhancing own source revenue mobilization, reprioritization and rationalization of expenditures while safeguarding priority Government programmes and social spending.
- 73. To further, strengthen management of public resources, the County Government is in the process of transitioning from cash to accrual basis to improve cash management and enhance financial and fiscal reporting. The accrual accounting will enable the County Government to account for all assets and liabilities. Over the medium term and once adopted by the county governments, the Government will adopt zero based approach in preparing future budgets. To implement Zero Based budgeting, the County Government will be guided by the National Treasury costing tool in the IFMIS budget module tool, which has incorporated standardized costing methodologies to streamline calculation of

budget baselines and prioritization to give credible base for preparation of budget estimates.

Fiscal Projections

74. At the National outlook in the FY 2025/26, the total revenue including the appropriation in aid is projected at Kshs. 3,323.85 billion. Of this transfer to County Governments is projected at Kshs. 415 billion. At County, level, own source revenue is projected to grow by 12.47 percent to Ksh.472 million up from Kshs. 420 million. In the proposed 2026/27 budget, the County Equitable Share is projected to increase by the approval of the new revenue sharing formula proposed by the Commission on Revenue Allocation (CRA). In this regard, the County Government will over the medium term ensure compliance with the fiscal responsibility principles as outlined in the section 107 of the PFM Act 2012 while ensuring budget credibility. The projected resource envelope is as shown in the table 10.

Table 10: Projected Resource Envelope FY 2026/2027

Sources	Budget FY 2025/2026 KES	Projections FY 2026/2027 KES	
County Equitable Share	6,008,751,224	6,008,751,224	
Own Source Revenue	420,000,000	472,374,000	
Conditional Grants	1,004,658,734	754,658,734	
Total	7,433,409,958	7,235,783,958	

Source: Vihiga County Treasury

FY 2026/2027 and Medium-Term Budget Framework

- 75. The FY 2026/27 and the Medium-Term Framework will focus on the implementation of the CIDP 2023-2027, the Governor's Manifesto of accelerating socio-economic transformation for more competitive, inclusive and resilient economy, the MTPIV and the Bottom-up Economic Transformation Agenda (BETA) as prioritized in the ADP 2025/26 with focus on the following 10-point strategic areas:
 - Promotion of Socio Economic Empowerment programmes;
 - Scaling up of good governance and accountability systems;
 - Creation of employment opportunities for youth & women through agribusiness;
 - Promotion of an educated, skilled and well-informed society;
 - Strengthening primary health care systems towards universal health coverage;
 - Provision of reliable public infrastructure, transport systems, and expansion of ICT platforms;
 - Upholding green growth, sustain environmental conservation and climate change adaptation

- Promote cohesive society, inclusive governance through Public Participation and Civic Engagement;
- Promotion of climate smart agriculture with emphasis on agribusiness;
- Upscaling provision of clean and safe water and sanitation services; and
- Promotion of trade and enterprise development with emphasis on MSMES.

Criteria for Resource Allocation

- 76. The County Government is operating under constrained fiscal environment. In view of this, Departments will therefore be required to re-evaluate all the existing/planned activities, projects and programmes to be funded in the FY 2026/2027 and in the Medium Term. In this regard, the principles of efficiency, effectiveness and economy of public spending shall strictly be enforced by ensuring low-priority expenditures give way to high-priority service delivery programmes. Departments should therefore eliminate wasteful expenditures ad pursue priorities, which are aimed enhancement of socio economic empowerment, safeguarding livelihoods, creating jobs, reviving businesses and economic recovery.
- 77. The following criteria will serve as the criteria to guide prioritization and final allocation of resources:
 - i. Linkage of programmes with the Governor's manifesto and priorities of the Bottom-UpEconomic Transformation Agenda;
 - ii. Governor's directives and County Executive Committee decisions;
 - iii. Linkage of the programme with the priorities of Medium-Term Plan IV of the Vision 2030;
 - iv. Linkage of programmes that support mitigation and adaptation of climate change;
 - v. Completion of ongoing projects, viable stalled projects and payment of verified pendingbills;
 - vi. Degree to which a programme addresses social economic empowerment and gender mainstreaming;
 - vii. Degree to which a programme addresses job creation and poverty reduction;
 - viii. Degree to which a programme addresses the core mandate of the Departments;
 - ix. Cost effectiveness, efficiency and sustainability of the programme; and
 - x. Requirements for furtherance and implementation of the Constitution.
- 78. Based on the above broad guidelines, Departments are expected to develop and document specific criteria for prioritization and resource allocation within the resource envelope. To facilitate the finalization of the CBROP 2025 and other policy documents within the stipulated timelines, departments are required to strictly undertake the activities outlined in the budget calendar within the set timeframes as provided in Annex 1.

Public Participation and Involvement of Stakeholders

79. As required by the Public Finance Management (PFM) Act, 2012, this County Budget Review and Outlook Paper 2025 was prepared in an inclusive and participatory process

involving various stakeholders. The draft was shared on the County's Website and subsequently, reviewed by CBEF before being presented to the County Executive Committee for approval and finally submitted to the County Assembly.



V. CONCLUSION

- 80. The global economy is projected to remain stable and post an improved performance of 3.3 per cent in 2025. The projected growth is supported by easing global inflation and supply chain constraints, stronger performance in the United States and some large emerging market economies. On domestic scene, Kenya's economy is projected to remain resilient and stable in 2025. The projected growth is expected to be driven by a strong services sector, enhanced agricultural productivity supported by favourable weather and distribution of subsidized fertilizer and seeds by the Government. V Vihiga County's economy is showing signs of resilience and planned growth, despite facing some fiscal challenges. County economy is expected to rebound augmented by increased production in agriculture supported by favorable weather and the government support to farmers through subsidized farm inputs and fertilizer as well as commercialization and value addition. Additionally, the County projects an increase in growth of GCP and incomes occasioned by increased investments in industry and mining sector through, Establishment of industrial park and Mining industries, supporting MSMEs and expansion of transport infrastructure.
- 81. The Medium-Term Budget and fiscal projections in the 2025 CBROP have been revised from those of the 2024 County Fiscal Strategy Paper taking into account the budget performance and fiscal outcome of the FY 2024/25. The 2025 CBROP forms the basis for the development of the 2026 CFSP. This will detail the progress in the implementation of priority policies and strategies of the County Government, under the CIDP 2023-2027, Governors Manifesto, BETA and Vision 2030. The Budget Calendar will guide the preparation of the FY 2026/27 and the Medium-Term Budget.
- 82. Due to the constrained fiscal environment, the County Treasury will guide the prioritization and allocation of scarce resources to all projects and programs in the FY2025/26.Departments will therefore be required to re-evaluate all planned activities, projects and programs to be funded in FY 2026/27 and Medium-Term Budget. Departments should eliminate wasteful expenditures and pursue priorities that are aimed at safeguarding livelihoods, creating jobs, reviving businesses and economic recovery.
- 83. The Budget Calendar for FY 2025/26 is guided by the timelines provided in the PFM Act, 2012 as shown in annex 1.

ANNEX 1: BUDGET CALENDAR

S/No.	Activity	Responsibility	Timeframe/Deadline	Obligation of Members of the Public
1.		C.E.C Finance& Planning	29 th August, 2025	Read to know when, where and howto participate in the budget process
2.	Development Plan (ADP	CEC for Finance andEconomic Planning	29 th August, 2025	Read the plan, and can submit written Memorandum
3.	Undertaking of Departmental Expenditure Reviews and submit to County Treasury ensuring that ecological, social, environmental and institutional issues are highlighted		2 rd - 5 th September. 2025	
4.	Estimation of Resource Envelope and Preliminary allocation to sectors for preparation of County Budget Review and Outlook Paper (CBROP 2025)		9 th – 18 th September, 2025	
5.	Submission of CBROP to County Budget andEconomic Forum CBEF		24 ^h -26 th September. 2025	
6.	Submission of CBROP to the County Executive Committee for deliberation and approval		30 th September, 2025	
7.	Submission of County Budget Review and Outlook Paper(CBROP 2025) to the CountyAssembly	andEconomic	22nd October, 2025	Access, Read and comment.

8.	Sector consultative forums and Drafting of Sector Reports ensuring that ecological, social, environmental and institutional issues are well addressed. Launch of Sector Working Groups		4 th -7 th November 2025	Access, Read and comment.
9.	Submission of final sector reports to County Treasury ensuring that ecological, social, environmental and institutional issues are well addressed.	their respective Departments		Access, Read and comment.
10.	Drafting of County Fiscal Strategy Paper (CFSP2025) and County Debt Management StrategyPaper.		5 th -9 th January, 2026	Access, Read and comment.
11.	Public Participation exercise	County Treasury	4 th -6 th February, 2026	Read the budget, and can submit written Memorandum
12.	Submission of County Fiscal Strategy Paper (CFSP 2025) to CBEF		2026	Read the paper, and can submit written Memorandum
13.	County Executive Committee		24 rd February 2026.	Read the paper, and can submit written Memorandum
14.	Submission of the CFSP to County Assembly	County Treasury	27 th February, 2026	Access, Read and comment.
15.	Deliberation and approval of CFSP by County Assembly		2nd-13 th March 2026	
16.	Circulate approved County Fiscal Strategy Paper (CFSP 2025) and Final guidelines on			Access, Read and comment.

	preparation of 2026/27 MTEF Budget			
	Submission of budget proposals for 2026/27MTEF Budget to County Treasury	All CECMs and Accounting Officers	27 th March 2026	
17.	Public Participation of Budget Estimates	County Treasury	14 th -17 th April, 2026	
18.	Consolidation of Budget Estimates for F/Y2026/27	County Treasury	22 nd 24 th April, 2026	Access, Read and comment.
19	Submission of Budget Estimates to CBEF	County Treasury	27 th April, 2026	
20	Submission of Budget Estimates F/Y 2026/27 to County Executive for approval		± '	Access, Read and comment
21		C.E.C Finance &Planning	By 30 th April, 2026	
22.	F/Y 2026/27	Assembly	2026	Access, Read and comment.
23.	Finance Bill & ACT	County Treasury & County Assembly		Access, Read and comment

